



Shropshire Council
Legal and Democratic Services
Shirehall
Abbey Foregate
Shrewsbury
SY2 6ND

Date: Friday, 22 January 2016
:

**Committee:
Environment and Services Scrutiny Committee**

Date: Monday, 1 February 2016

Time: 2.00 pm

Venue: Shrewsbury/Oswestry Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire, SY2 6ND

You are requested to attend the above meeting.
The Agenda is attached

Claire Porter
Head of Legal and Democratic Services (Monitoring Officer)

Members of Environment and Services Scrutiny Committee

Vince Hunt (Chairman)

Keith Roberts (Vice Chairman)

Peter Adams

Ted Clarke

Nigel Hartin

Roger Hughes

Christian Lea

Pamela Moseley

Vivienne Parry

Arthur Walpole

Your Committee Officer is:

Tim Ward Committee Officer

Tel: 01743 257713

Email: tim.ward@shropshire.gov.uk

AGENDA

1 Apologies for absence and substitutions

2 Disclosable Pecuniary Interests

Members are reminded that they must not participate in the discussion or voting on any matter in which they have a Disclosable Pecuniary Interest and should leave the room prior to the commencement of the debate.

3 Minutes of the meeting held on 30 November 2015 (Pages 1 - 8)

To consider the Minutes of the Environment and Services Scrutiny Committee meeting held on 30 November 2015.

4 Public Question Time

To receive any questions, statements or petitions from the public of which members of the public have given notice. Deadline for notification for this meeting is 5.00pm on 27 January 2016

5 Member Question Time

To receive any questions of which members of the Council have given notice. Deadline for notification for this meeting is 5.00pm on 27 January 2016

6 Petition re Removal of Speed Bumps on Wem Road Shawbury

Report to Follow

7 Shropshire Council's Response to Flooding

Report to Follow

8 Update on Provisions of Community Transport for Shropshire

Report to Follow

9 Update on Drugs and Alcohol Action Team and New Way of Working
(Pages 9 - 16)

This report provides an overview of the work of the Drug and Alcohol Action Team with a particular emphasis on the retender of drug and alcohol community services.

10 Date/Time of next meeting

The Committee is next scheduled to meet on Monday 14 March 2016 at 2.00pm

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Environment and
Services Scrutiny
Committee

1st February 2016

2.00 pm

Item

3

Public

**MINUTES OF THE ENVIRONMENT AND SERVICES SCRUTINY COMMITTEE
MEETING HELD ON 30 NOVEMBER 2015
2.00 PM - 3.50 AM**

Responsible Officer: Tim Ward
Email: tim.ward@shropshire.gov.uk Tel: 01743 257713

Present

Councillor Vince Hunt (Chairman)
Councillors Peter Adams, Ted Clarke, Roger Hughes, Christian Lea, Pamela Moseley,
Vivienne Parry and Arthur Walpole

32 Apologies for absence and substitutions

32.1 Apologies for absence were received from Councillors Nigel Hartin and Keith Roberts.

32.2 Councillor Hannah Fraser attended as substitute for Councillor Nigel Hartin.

33 Disclosable Pecuniary Interests

33.1 None were declared.

34 Minutes of the meeting held on 26 October 2015

34.1 RESOLVED:

That the minutes of the Environment and Services Scrutiny Committee held on 26th October 2015 be approved as a true record and signed by the Chairman.

35 Public Question Time

35.1 Two questions were received from members of the public;

- Mr B Wills of Quarry Swimming and Fitness Forum; and
- Mr D Kilby of the Shropshire Playing Field Association.

35.2 Mr B Wills of the Quarry Swimming and Fitness Forum asked the following questions and the written response was tabled.

35.3 None of the options in the report show an increase in participation, Given that 75% of current users that go to the quarry complex live in and around the town centre. How and would the current users travel to an out of town facility?

Users of an edge of town facility would travel via car, foot, cycle or public transport in the same way that they travel to existing edge of town facilities.

The Council recognises the concerns raised by the Forum and that transport, access, carbon footprint, car parking etc. are key considerations within any future decision. The Council anticipates the need to do further detailed work on these areas

2. What the carbon miles/footprint impact will be when most people give up cycling and go by vehicular transport and how they balance this against a so called 'low cost' solution. Makes 'going green' seriously challenged.

As detailed above, the Council recognises the concerns raised by the Forum and that transport, access, carbon footprint, car parking etc. are key considerations within any future decision. The Council anticipates the need to do further detailed work on these areas

3. The new build options do not fulfil the "vision" at a time of austerity?

The new build options will all deliver the core vision and facility mix proposed within the recent consultation. In terms of capital costs all of the options are between £9,007m to £12, 808m excepting the refurbishment of the existing pool, which is considerably less expensive. However, from a revenue perspective the detailed modelling suggests that the largest saving (to the Council) comes from a new build and in particular from the co-location of new provision alongside existing facilities, i.e. at the Shrewsbury Sports Village or the Shrewsbury College.

4. What has been done around travel planning & congestion modelling?

As has been referenced above the Council recognises the concerns raised by the Forum and that transport, access, carbon footprint, car parking etc. are key considerations within any future decision. The Council anticipates the need to do further detailed work on these areas.

35.4 Mr Wills stated that he would welcome the opportunity to present the Quarry and Swimming and Fitness Forum response document to the Committee at a future meeting.

35.5 Mr D Kilby of the Shropshire Playing Field Association asked the following questions and the written response was tabled.

35.6 The Health and Wellbeing Board are developing wider physical activity strategy of which play will form a key strand within it, could someone provide more detail as to what this will entail and who will be responsible for putting this key play strand in place and then delivering it?

The wider Physical Activity Strategy is essentially pulling all of the key areas of work across the Council under this umbrella of which Play will be one area of it. The work

that is planned to be commissioned in 2016 will inform this particular strand. In terms of delivery it will involve colleagues from Leisure Services, Outdoor Partnerships and Planning Policy, but will also no doubt involve the wider Town & Parish Councils and in some instances the Voluntary & Community Sector.

2. Could someone provide me with details where I can access:

- a. the public open space and recreation investment strategy and action plan;**
- b. the evidence to demonstrate participation by local parish and town councils has taken place to support this process;**

Following the Scrutiny Committee in which this particular topic was discussed in developing a Play Strategy, Officers have since met and have pulled together a brief for a specialist Commissioner to undertake the Investment Strategy and Action Plan for the county.

It is anticipated that this brief will produce a Public Open Space and Recreational Investment Plan to identify and prioritise projects for inclusion within the 18 Place Plans, and to establish an up to date evidence base for the planned Local Plan Review. The Strategy will use previous PPG17 data for Shropshire produced by PMP in 2009.

The Investment Plan will also be informed by Shropshire Council, Local Joint Committees and relevant Town & Parish Councils to ascertain potential opportunities for enhanced and new provision relating to the relevant Place Plans and the use of CIL Funding in their area.

We are also looking to align this piece of work alongside a Playing Pitches Strategy (refresh) for the remaining 12 Place Plans (the first six Place Plans were undertaken in the summer – Shrewsbury, Whitchurch, Ludlow, Bridgnorth, Market Drayton & Oswestry).

- c. where in this process have robust open space needs assessments been implemented across Shropshire as required by the national planning policy framework and lobbied for by Shropshire Playing Fields Association at the meeting in March?**

In accordance with the requirements of the National Planning Policy Framework, Shropshire Council is continuing to assemble updated information about the need for public open space across Shropshire as a contribution to the evidence base for the forthcoming review of its Local Plan which will start during 2016. Updated information concerning local need for sports playing pitches for Bridgnorth, Ludlow, Market Drayton, Oswestry, Shrewsbury and Whitchurch has already provided as part of an update to the Council's Playing Pitch Action Plan Phase 1 and this information was used to update the relevant 'Place Plans' for these areas in May 2015. Phase 2 of this work is expected to start during 2016 and will be supplemented by further work to identify the need for additional play provision.

In the meantime, Shropshire Council has continued to negotiate substantial developer contributions towards play provision from new development schemes, including financial contributions towards play equipment in Market Drayton and Wem

and both land and substantial financial contributions towards play provision in Shrewsbury.

35.7 Mr Kilby offered his assistance to Officers for the preparation of the Play Strategy.

35.8 Mr Kilby expressed concern regarding the Council's lack of a Play Strategy and needs assessment. He continued that he had further concerns relating to the Council's use of CIL funding to implement its Playing Pitch Strategy which concentrated on a limited number of predominantly male orientated sports and did not meet the needs of the wider community.

35.9 The Director for Commissioning responded that CIL funding for the Playing Pitch Strategy was a result of evidenced needs identified in Place Plans which were informed by local communities and Town and Parish Councils. He continued that the Playing Pitch Strategy would be aligned with the Play Strategy once it was developed.

36 Member Question Time

36.1 There were no questions from Members.

37 Scrutiny of The Financial Strategy

37.1 The Committee noted the content of the Financial Strategy but commented that without detail it was difficult to scrutinise the Strategy or anticipate its impact on services. The Director of Commissioning confirmed that this was a dynamic document and would be updated before being considered by Cabinet on 9th December 2015 to include the most up to date figures available for 2016/17.

37.2 Members expressed concern regarding unintended consequences which were likely to arise from the protection of some services at the expense of others. Members commented that only having the finance to fund statutory requirements would preclude preventative work being undertaken. This approach could result in higher expenditure.

37.3 Members requested further information regarding what was included in the Price Inflation calculation in section 6.12. The Director of Commissioning agreed to provide this information.

37.4 The Chairman commented that the Committee already closely monitored all the areas within its remit and had been working closely with Officers where redesign work was being undertaken. Once more detail was known a meaningful Work Plan could be developed.

37.5 Members recognised the importance of the Big Conversation and hoped that there would be meaningful engagement from the public.

38 Review of DEFRA Recommendations on the Waste Contract

38.1 The Contracts Manager (Waste Management) introduced the Review of DEFRA recommendations on the Waste Contract Management report. He drew Members'

attention to the only outstanding item; the production of the Contract Management Manual.

- 38.2 Members voiced concerns regarding the failure to complete the Contract Management Manual. They observed that this document was an essential tool in the implementation and provision of the service and without it the Committee were unable to assess if necessary actions had been undertaken at the correct time.
- 38.3 The Contract Manager (Waste Management) informed Members that he would be meeting with DEFRA representatives and would discuss whether they intended to restart work on a generic Contract Management Manual. It was intended that this would provide the framework for the Council's own document. He agreed to inform Members of the outcome of these discussions.
- 38.4 Members asked for further information on the impact of the staff reduction within the team. The Contracts Manager (Waste Management) confirmed that 4.4 full time equivalent staff posts remained in the team, one of which was the full time career development post. In response to a Member's query, he replied that there had formerly been 6 FTE posts associated with contract management, and that this reduction had been driven by the Council's unprecedented budget pressures. He confirmed that DEFRA were aware of the staff reduction and understood the Council's position. The Contracts Manager (Waste Management) outlined the provisions made for staff absences and workload management.
- 38.5 In response to Member's question, the Contracts Manager (Waste Management) confirmed that the problems with the IT systems had now been satisfactorily resolved and further problems were not anticipated.
- 38.6 Members requested information on the provision of new vehicles which would enable kerb side collection of waste cardboard. The Contracts Manager (Waste Management) confirmed that negotiations were ongoing with Veolia, and if these were successful, roll out of the new vehicles would take place in late 2016 or early 2017.

39 Update on the Provision of New Swimming Facilities in Shrewsbury

- 39.1 The Local Commissioning Manager introduced the Shrewsbury Swimming Pool – Update report. Members noted that the work was on-going on the development of future swimming provision within Shrewsbury and it was noted that the public consultation period had been extended and there had been strong engagement with it from both the public and stakeholders. He continued that he was encouraged by the strong interest in the consultation as this should lead to robust outcomes.
- 39.2 Members were referred to pages 6 and 7 of the report where the Stakeholder Engagement and Main Comments were set out. He explained that more work needed to be undertaken with the stakeholders to draw together their comments. He continued that the information received had been rich and it was important to fully understand all the comments made, which may require the employment of specialists with technical expertise.

- 39.3 The Local Commissioning Manager confirmed that a report would be considered by Cabinet Members in Spring 2016.
- 39.4 A Member commented that the swimming pool had greater significance than just being a facility to enable swimming. He continued that relocation out of the town centre would have huge social and economic consequences as well as impacting on the character of the town. He continued that he had concerns that the consultants employed on the project did not show an understanding that 90% of people using the facility accessed it by foot or bike and that should be preserved. He queried the need for a large underground carpark, stating that encouraging car use would add to the traffic problems within the town centre. The Director of Commissioning stated that respondents to the consultation had raised these issues and they were being considered.
- 39.5 A Member asked whether consideration had been given to the increased number of students who would be resident in the town following the establishment of the University Centre Shrewsbury and their potential use of the pool. The Director of Commissioning responded that a recognised facilities planning model had been used to understand demand and this had factored in population growth. It was recognised that this data may need to be refreshed to align the input data with SAMdev proposals, and projected University Centre growth.
- 39.6 Members queried the financial predictions contained in the report and suggested that it was unrealistic to expect that all current gym members would transfer their membership to a location out of the town. The Director of Commissioning confirmed that the primary driver was swimming provision.
- 39.7 Members expressed concern that population growth projections contained within the report only went to 2026 and that it was unlikely that the pool would be completed until 2021. Members queried whether the proposed 2 pool model would be sufficient to meet demand should the population continue to grow past 2026. The Director of Commissioning explained that the report noted the requirement for more work on the financial projections. He continued that the report was aligned to SAMDev which went to 2026 and data beyond this point was not available. He added that he was confident that the facility would be completed before the 2021 date suggested by a Member.
- 39.8 In response to a Member's request the Director of Commissioning agreed to provide the raw data from the surveys, provided it did not conflict with the requirements of the Data Protection Act.
- 39.9 In reply to a Member's query about dates for alterations to the final report, the Director of Commissioning explained that further analysis had to be done on the questionnaire responses as well as the collection of other information to ensure the accuracy of all the details contained in the final report. It was anticipated that this would require an additional six weeks.
- 39.10 A Member commented that Shrewsbury's population was around 75,000 but only 25,000 used Shrewsbury's swimming pool, and 75% of current users favoured the facility remaining in the town. He continued that the majority of residents were not using the pool. Referring to the obesity crisis, he asked that if the facility remained

within the town centre what steps would be taken to attract more people from outside the town centre to use it. The Director of Commissioning responded that the Council would work with Shropshire Community Leisure Trust to encourage users.

39.11 In response to a Member's comment the Director of Commissioning explained that Cabinet would make the final decision based on a number of facts:

Cost to build and run;
Accessibility;
Economic impact; and
Participation.

39.12 A Member queried whether the proposed two pool model would cater for the same range of users and provide the same level of service available with the current facility.

39.13 RESOLVED:

That the Environment and Services Scrutiny Committee continue to scrutinise the proposals for the development of future swimming provision within Shrewsbury as the continues in 2016.

40 Update on the Development of a Play Strategy

40.1 The Director of Commissioning gave a verbal update on the development of a Play Strategy. Members noted that this formed part of the investment strategy in relation to public open spaces. He anticipated that the work would be commissioned at a cost of around £10,000 and would draw on the work undertaken by PMP and would reflect a changing world following the introduction of Place Plans and the Community Infrastructure Levy. He agreed that whoever was commissioned to develop the Strategy would need to work closely with a wide range of external stakeholders.

40.2 Members noted that the Playing Pitch Strategy had also been refreshed and he was hoping that the Play Strategy would pull together the Playing Pitch Strategy and the Public Open Spaces Strategy into a single piece of work. It was anticipated that work on this would start in January 2016.

40.3 A Member commented that the provision of recreational areas needed to be embedded into planning decisions and that there was a need to ensure that planning policies included the scope for this. The Director of Commissioning agreed that Planning Policy Guidance 17 should be reviewed although there were already various means to utilise existing public spaces rather than the provision of additional ones. Members observed that specific guidance would be useful for Members of the Planning Committees. A Member noted that the policy document recommended the provision of open space based on the number of bedrooms in a dwelling and suggested that many Members were unaware of this.

40.4 Members commented on the quality of the work undertaken in Church Stretton by David Kilby representing Shropshire Playing Fields Association, which had been very thorough, and included an examination of the needs of the community members not currently using the facilities provided. The Director of Commissioning stated that Church Stretton Town Council had commissioned the work and David Kilby had undertaken it without payment.

40.5 David Kilby was invited to comment and explained that he offered to undertake similar work in other areas of the County but had not received a response from Council Officers. The Director of Commissioning stated that he would be very happy to work with Mr Kilby.

40.6 **RESOLVED:**

- i. That Officers invite representatives of the Shropshire Playing Fields Association to discuss ways in which they could assist with the work to be undertaken;
- ii. That further training for members of the Planning Committees be provided on the provision of recreational area.

41 **Date/Time of next meeting**

41.1 It was noted that the next scheduled meeting of the Environment and Services Scrutiny Committee would be held on Monday 1st February 2016 at 2.00pm.



<u>Committee and Date</u>
Environment & Services Scrutiny Committee
1 February 2016
2.00pm

<u>Item</u>
9
<u>Public</u>

Drug and Alcohol Action Team Update

Responsible Officer Jayne Randall
e-mail: Jayne.randall@shropshire.gov.uk Tel: 01743 253979 Fax:

1. Summary

- 1.1 This report provides an overview of the work of the Drug and Alcohol Action Team with a particular emphasis on the retender of drug and alcohol community services.

2. Recommendations

- 2.1 It is recommended the committee note the contents of this report.

REPORT

3. Risk Assessment and Opportunities Appraisal

- 3.1 An initial equalities impact assessment (EINA) was undertaken at the beginning of the retender process. None of the groups identified under the Protected Characteristics of the Equality Act 2010 will be negatively impacted upon through the new service delivery model.

4. Finance

- 4.1 The contract was awarded for a period of three years to Arch Futures, with an option to extend by one year, plus one year at a total cost of £7.5m. excluding VAT and excluding any inflationary uplifts over the contract period.

5. Background

- 5.1 The 2010 National Drug Strategy marked a step change in drug policy with a greater emphasis on recovery and prevention. Locally, services responded through restructure and changes in working practices however, with the exception of alcohol treatment there was little significant improvement in successful completions and representations.
- 5.2 Following the changes within the health landscape the commissioning of drug and alcohol treatment services became the responsibility of the local authority under their public health function. A report was presented to cabinet on the 11 February 2015 outlining the proposal to retender drug and alcohol treatment services and agreed.
- 5.3 A two stage procurement process was followed. Response to the Pre-Qualification Questionnaire was very high with 15 responses of which 10 were invited to tender.

6. Shropshire Recovery Partnership

- 6.1 The successful bidder will sub contract the clinical element of the new service to Addaction, and it will be known as the Shropshire Recovery Partnership and will deliver services using the current hub and spoke model (Appendix A).
- 6.2 Arch Futures are a not for profit organisation that have supported disadvantaged people for the last thirty years. Their partners, Addaction, are a large charity organisation who have been supporting people affected by drug and alcohol misuse for almost 50 years. Together they bring a wealth of experience in substance misuse community services. Arch Futures are known for their work within the criminal justice field and are dedicated to recovery and supporting people to live healthier, crime-free lives. Addaction have pioneered work with families and developed the 'Breaking the Cycle' framework for working with families to prevent intergenerational substance misuse. Both organisations see recovery as holistic and their work is underpinned by connecting people back to their communities and utilising community assets to do this.
- 6.3 The new approach to drug and alcohol treatment will include recovery mentors providing employment opportunities for those who are in recovery. They will support those who are at earlier stages in their journey. This approach is very successful in developing a thriving recovery community and making recovery visible. This gives others in the system hope and ambition to start their own recovery journey.
- 6.4 Building on the good work that has been achieved to date, the new service will extend access through revised opening times, maintaining and extending support within the criminal justice system and acute

sector. A stepped approach (see Appendix B) to treatment will be used to optimise responses to recovery.

7. Other work stream updates

7.1 Commissioning Intentions

- a) Commissioning of medically assisted in-patient beds - completion of process April 2016.
- b) Revised service level agreements with GPs regarding shared care arrangements for the treatment of substance misuse.
- c) Revised service level agreements with pharmacies on the provision of needle exchange and supervised consumption.

7.2 Strategy and Policy

- a) Joint Working Protocol between Substance Misuse Services and Children and Family Services updated and approved by Shropshire Safeguarding Children's Board October 2015.
- b) Inquiry into Drug Related Death protocol signed off by Shropshire Safer Communities Board October 2015.
- c) Revision of Shropshire Alcohol Strategy, work in progress.

7.3 Projects

- a) **Employability.** Work continues with Job Centre plus to improve pathways and help people get job ready. The pilot project in Oswestry funded through DWP and delivered by NACRO has ended and the evaluation is awaited. Within the new service employability will be a key component in the recovery journey.
- b) **Mutual Aid.** Research evidence has found people who access treatment and mutual aid, such as AA and NA groups are more likely to have successful outcomes than those who just access treatment. Over the last 18 months the DAAT have invested in a pilot project to support people to access mutual aid and support the growth of a recovery community.
- c) **Recovery Month.** September has become national recovery month for the drug and alcohol sector. In Shropshire a number of events were held in Shrewsbury to promote recovery and received good feedback from all participants.
- d) **Blue Light Project.** This is a project that is based within the acute sector looking at how we can work with treatment resistant drinkers,

who access acute services on a regular basis. The project has expanded to look at wider issues within Royal Shrewsbury Hospital.

7.4 Future Developments

a) **New Psychoactive Substances (NPS)** – Development of a local multi-agency local response to tackling NPS, new legislation is awaited.

b) **Licensing.** Development of a process to ensure Public Health is able to assess licensing applications and reviews in respect of community impact.

c) **Prevention across the life course.** This project will consider the evidence base to support sensible drinking and reduce the longer term health implications of drinking at harmful levels regularly.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

National Drug Strategy 2010

The Governments Alcohol Strategy 2012

Cabinet Member (Portfolio Holder)
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Cllr Karen Calder – Portfolio Holder for Public Health
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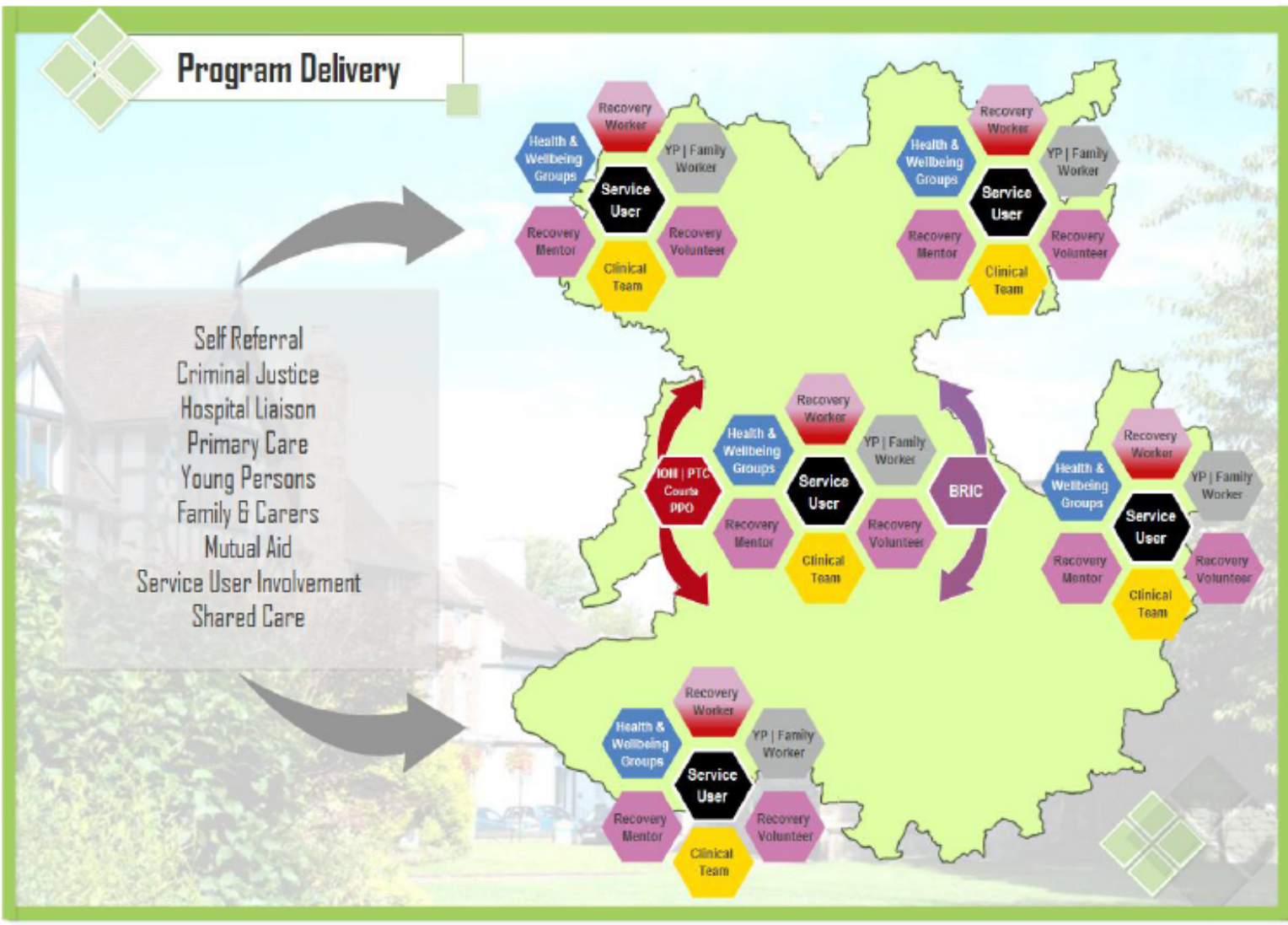
Local Member

Appendices

Appendix A

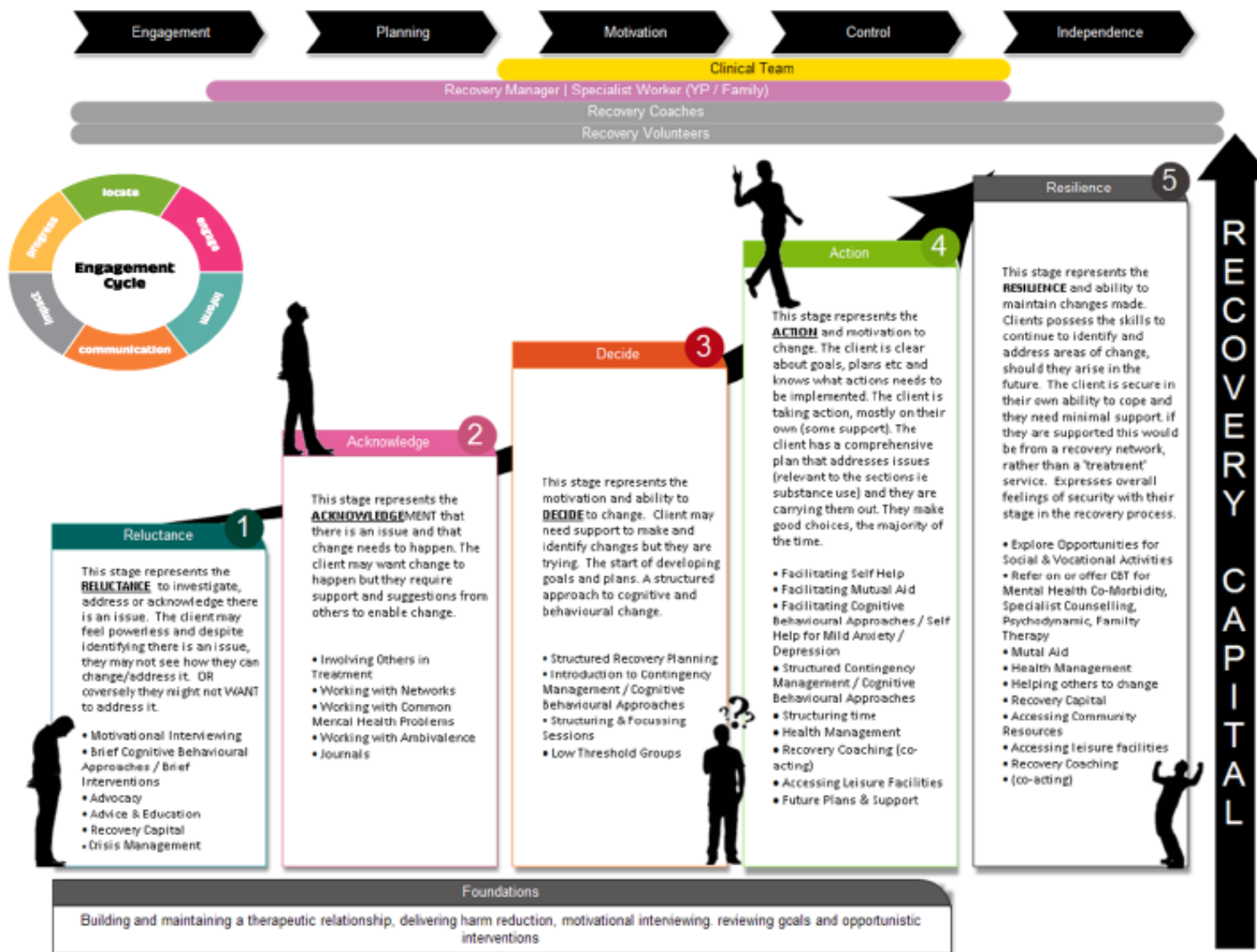
Appendix B

Service Model



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Shropshire Recovery Tool (SRT)



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